# SOUTH DAKOTA INVESTMENT COUNCIL AUDIT REPORT

Fiscal Year Ended June 30, 2022



State of South Dakota
Department of Legislative Audit
427 South Chapelle
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Pierre, SD 57501-5070

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> RUSSELL A. OLSON AUDITOR GENERAL

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Executive Board Legislative Research Council

and

Investment Council State of South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Cash Flow portfolio, an internal investment pool of the State of South Dakota, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Cash Flow portfolio's basic financial statements and have issued our report thereon dated September 30, 2022.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the South Dakota Investment Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the South Dakota Investment Council's internal control. Accordingly, we do not express an opinion on the effectiveness of South Dakota Investment Council's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Cash Flow portfolio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Russell A. Olson, Auditor General Pierre, South Dakota

Lewell A. Olson

September 30, 2022



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> RUSSELL A. OLSON AUDITOR GENERAL

#### INDEPENDENT AUDITOR'S REPORT

Executive Board Legislative Research Council

and

Investment Council State of South Dakota

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Cash Flow portfolio, an internal investment pool of the State of South Dakota, as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the portfolio listed above, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the South Dakota Investment Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter

The financial statements present only the above referenced portfolio managed by the South Dakota Investment Council and do not purport to, and do not, present fairly the financial position of the State of South Dakota, as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the South Dakota Investment Council's internal control. Accordingly, no such opinion is
  expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2022, on our consideration of the South Dakota Investment Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of

the South Dakota Investment Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering South Dakota Investment Council's internal control over financial reporting and compliance.

Russell A. Olson, Auditor General Pierre, South Dakota

Rewell A. Olson

September 30, 2022

### South Dakota Investment Council Cash Flow Portfolio Statement of Net Position As of June 30, 2022

Assets	
Cash & cash equivalents	\$ 24,635,026
Receivables Investment income receivable	5,173,893
Total receivables	5,173,893
Investments, at fair value	
Short term investment fund	719,196,061
Fixed income	2,564,982,253
Total investments	3,284,178,314
Total assets	3,313,987,233
Liabilities	
Earnings distribution - declared	22,854,849
Total liabilities	22,854,849
Net Position	\$ 3,291,132,384

The accompanying notes are an integral part of the financial statements.

### South Dakota Investment Council Cash Flow Portfolio Statement of Changes in Net Position For the fiscal year ended June 30, 2022

Additions: Contributions	\$ 1,280,671,429
Investment income (loss)	
From investing activities:  Net depreciation in fair value of investments Interest Investment loss Less investment activity expense Net investment activity loss	(91,488,911) 23,913,183 (67,575,728) (730,136) (68,305,864)
Total investment loss	 (68,305,864)
Total additions	1,212,365,565
Deductions: Statutorily Required Distributions Total deductions	22,854,849 22,854,849
Net increase in net position	1,189,510,716
Net position - Beginning of year Net position - End of year	\$ 2,101,621,668 3,291,132,384

The accompanying notes are an integral part of the financial statements.

#### SOUTH DAKOTA INVESTMENT COUNCIL CASH FLOW PORTFOLIO NOTES TO THE FINANCIAL STATEMENTS

#### 1. Reporting Entity:

The South Dakota Investment Council (SDIC) is a principal, functional sub-unit of state government. The SDIC is responsible for the investment of the state's monies in the state treasury. The SDIC provides investment management services on a prefunded cost recovery basis as authorized by South Dakota Codified Law (SDCL) 4-5-30.

The statements represent the financial activity of the Cash Flow portfolio. The Cash Flow portfolio represents the state's aggregate idle fund monies for all state funds, except certain funds for which separate portfolios have been established.

#### 2. Summary of Significant Accounting Policies:

#### a. Basis of Presentation:

The accompanying financial statements of the investment activity of the SDIC on behalf of the Cash Flow portfolio are prepared in accordance with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB).

#### b. Basis of Accounting:

The statements for the portfolio are reported on the full accrual basis of accounting. Under this method, revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred. Security transactions and the related gains and losses are recorded on a trade date basis using the average cost method. Interest income is accrued as earned.

#### c. Cash and Cash Equivalents:

Cash includes demand deposits. Cash equivalents include non-negotiable certificates of deposit, which are reported at cost.

#### d. <u>Valuation of Securities</u>:

Investments are reported at fair value, in accordance with GASB Statement No. 72. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. GASB 72 sets forth the framework for measuring value. The framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value into three levels. The three levels of the fair value hierarchy under GASB 72 are described as follows:

Level 1 – Valuation inputs are quoted prices in active markets for identical asset or liability as of the measurement date.

Level 2 – Valuation inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

Level 3 – Valuation inputs are based on significant unobservable inputs for an asset or liability.

As a practical expedient, GASB 72 allows the net asset value (NAV) or its equivalent to be used when a readily determinable fair value is not available. The NAV valuations are based on valuations of the underlying companies or securities as determined and reported by the fund manager or general partner and are excluded from the fair value hierarchy.

Additional required disclosures can be found in Note 4: Fair Value Measurement.

#### e. <u>Use of Estimates</u>:

The preparation of financial statements in accordance with GAAP requires management to make estimates that affect the reported amounts of net position as of June 30, 2022. Actual results could differ from those estimates.

#### f. New GAAP Implementation:

Government Accounting Standards Board did not issue any new or updated statements that affected SDIC for fiscal year 2022.

#### 3. <u>Deposits, Investments and Securities Lending:</u>

The State Investment Officer is responsible for the investment of state public funds. State public funds in the Cash Flow portfolio are invested using the pooled deposit and investment concept which preserves the integrity of the fund cash balances of each state fund while simultaneously allowing the deposit and investment of aggregate idle fund monies. The Cash Flow portfolio may be invested in the following classes of securities and investments and not otherwise:

- (1) Direct and indirect obligations of the United States government;
- (2) Agencies and instrumentalities of the United States government;
- (3) Direct obligations of the State of South Dakota and any of its political subdivisions;
- (4) Obligations consisting of notes, bonds, debentures, and certificates which are direct obligations of a solvent corporation or trust existing under the laws of the United States or any state thereof, if such investments are rated in the four highest classifications established by at least two standard rating services at the time of purchase;
- (5) Savings accounts, share accounts, certificates of deposit of banks, savings and loan associations, building and loan associations and bankers' acceptances;
- (6) In addition to the investments authorized by subdivisions (1) to (5) of this section, inclusive, the investment council may also allocate a sum certain of state public funds for investment in the accounts and certificates of South Dakota banks and associations. This sum shall initially be offered to South Dakota banks and associations, and if not initially fully subscribed, the investment officer shall immediately reoffer the unsubscribed sum to other qualified public depositories. "Qualified public depository" is a state bank and loan association or federally chartered credit union located in this state which receives or holds public deposits and segregates eligible collateral for public deposits.

#### Deposits:

Custodial Credit Risk. The custodial credit risk for deposits is the risk that, in the event of the failure of a depository institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Cash Flow portfolio's certificates of deposit and other deposits in state financial institutions in excess of depository insurance must be 100% collateralized. Collateral is valued at the lower of cost or market as reported in the quarterly call reports prepared by the qualified public depositories pursuant to SDCL 4-6A-7. Collateral is required to be segregated by each depository as approved by the South Dakota Public Deposit Protection Commission. Collateral may not be held in any safety deposit vault owned or controlled either directly or indirectly by the pledging financial institution, but must be deposited for safekeeping in a financial institution that is a member of the Federal Reserve. As of June 30, 2022, pledged collateral for all depositories equaled at least 100 percent of the total public deposits in excess of depository insurance. As a result, none of the Cash Flow portfolio's certificates of deposit was exposed to custodial credit risk.

#### Investments:

Securities Lending. State statutes and the SDIC policies permit the use of investments for securities lending transactions. These transactions involve the lending of corporate debt to broker-dealers for collateral in the form of securities, with the simultaneous agreement to return the collateral for the same securities in the future. The SDIC's securities custodian is an agent in lending securities and shall accept only U.S. Government securities or its agencies as collateral for any loan or loaned securities. The collateral required must equal 102% of fair value plus accrued interest for corporate debt securities. The earnings generated from the collateral investments results in the gross earnings from lending activities, which is then split on a percentage basis with the lending agent.

The Cash Flow portfolio did not have any securities on loan as of June 30, 2022 so the portfolio did not have any credit risk exposure to borrowers.

The contract with the lending agent requires the agent to indemnify the SDIC if the borrowers fail to return the loaned securities and the collateral is inadequate to replace the securities lent. All securities loans can be terminated on demand by either the SDIC or the borrower. The SDIC does not have the ability to pledge or sell collateral securities unless the borrower defaults. Regarding restrictions on loans, the securities lending agreement does limit the total value of securities that can be out on loan on any given day.

Custodial Credit Risk. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The SDIC's securities lending policies are detailed in the preceding Securities Lending section. As of June 30, 2022, the Cash Flow portfolio does not have custodial credit risk with regard to securities lending.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. SDIC policy limits or establishes ranges for the durations of the fixed income portfolios. Modified duration estimates the sensitivity of a bond's price to interest rate changes. The Cash Flow short term portfolio policy limits average portfolio duration to 2.88 years, and no holding's maturity can exceed 5.25 years. The Cash Flow intermediate term portfolio is benchmarked to the duration of the FTSE Broad Investment Grade (BIG) Index. The fair value (in USD) and weighted modified duration (in years) of the Cash Flow portfolio as of June 30, 2022 is listed in the following table:

		Weighted Modified
Investment Type	 Fair Value	Duration
U.S. Treasuries	\$ 42,332,720	1.85
U.S. Treasury Bills	1,395,160,799	0.23
U.S. Treasury STRIPS	107,910,973	7.40
U.S. Agencies	316,443,792	2.00
Investment Grade Corporates	633,491,304	2.97
Agency Mortgage-Backed Securities	 69,642,665	6.30
TOTAL	\$ 2,564,982,253	
Portfolio modified duration	 	1.62

The Cash Flow portfolio invests in mortgage-backed securities. These securities are sensitive to prepayments by mortgagees, which is likely in declining interest rate environments, which can reduce the value of these securities.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. SDIC guidelines establish a percentage range and a normal allocation to various credit risk categories. The Cash Flow short-term portfolio can invest 4% of the portfolio into each corporate security rated Aaa or Aa, 3% in A-rated, 1% in Baa1 or Baa2, and 0.5% in Baa3-rated individual holdings of corporate securities. Credit rating limits are 15% of the total short-term portfolio or up to 20% with the Investment Officer's permission for Baa-rated and 5% of the total portfolio or up to 10% with the Investment Officer's permission on downgraded securities below Baa. The SDIC reviews the investment guidelines annually for the Cash Flow intermediate-term portfolio. These guidelines establish the benchmark percentage invested in each fixed income asset category and the minimum and maximum range of each fixed income asset category. As of June 30, 2022, the total portfolio held the following investments,

excluding those issued by or explicitly guaranteed by the U.S. Government, which are not considered to have credit risk. The investments are grouped as rated by Moody's Investors Service (at fair value):

Moody's rating:	
Aaa	\$ 1,084,380,404
Aa	70,812,791
Α	414,007,705
Baa	99,930,257
Total	\$ 1,669,131,157

Concentration of Credit Risk. Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The Cash Flow portfolio has a policy in place limiting its investments in individual holdings. Information regarding the policy is located in the Credit Risk section. Additionally, there are no single issuer exposures (excluding those issued by or explicitly guaranteed by the U.S. Government, or involving mutual funds or investment pools) within the portfolio that comprises 5% of the overall portfolio as of June 30, 2022.

#### 4. Fair Value Measurement:

Investments are reported at fair value as of June 30, 2022, to the extent available. GASB Statement No. 72 – Fair Value Measurement and Application, defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement establishes a hierarchy of valuation inputs based on the extent to which the inputs are observable in the marketplace. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are other than quoted prices included within Level 1 that are observable; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the hierarchy below.

The following table summarizes the Cash Flow portfolio investments within the fair value hierarchy as of June 30, 2022:

	Total		 Level 1		Level 2		Level 3
Investments by fair value level Debt securities		_	 		_		
U.S. Treasuries	\$	42,332,720	\$ 0	\$	42,332,720	\$	0
U.S. Treasury Bills		1,395,160,799	0		1,395,160,799		0
U.S. Treasury STRIPS		107,910,973	0		107,910,973		0
U.S. Agencies		316,443,792	0		316,443,792		0
Investment Grade Corporates		633,491,304	0		633,491,304		0
Agency Mortgage-Backed Securities		69,642,665	0		69,642,665		0
Total debt securities		2,564,982,253	 0		2,564,982,253		0
Total investments by fair value level		2,564,982,253	\$ 0	\$	2,564,982,253	\$	0
Investments measured at the net asset value (NAV)							
Short Term Investment Funds		719,196,061					
Total investments measured at the NAV		719,196,061					
Total investments measured at the fair value	\$	3,284,178,314					

The Cash Flow portfolio did not hold any Level 1 or Level 3 investments as of June 30, 2022.

Debt securities classified in Level 2 of the fair value hierarchy are valued using observable inputs other than quoted prices for identical securities. The prices are determined by the use of matrix pricing techniques maintained by the various pricing vendors for these securities. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The Cash Flow portfolio holds shares or interest in investments where the fair value of the investments are measured on a recurring basis using net asset value per share (or its equivalent) of the investment as a practical expedient. The NAV valuations are based on valuations of the underlying companies or securities as determined and reported by the fund manager.

The following table summarizes the fair value, unfunded commitments, and redemption rules of those investments as of June 30, 2022:

		Fair Value	Unfunded Commitments	Redemption Frequency (if currently eligible)	Redemption Notice Period	
Short Term Investment Funds (a)	\$	719,196,061		Daily	0 days	
Investments measured at the net asset value (NAV)	\$	719,196,061				

a. Short Term Investment Funds. This type includes investments in three open-end mutual funds that invest exclusively in high-quality, short-term securities that are issued or guaranteed by the U.S. government or by U.S. government agencies and instrumentalities. The fair values of the investments in this type have been determined using the NAV per share of the investments.

#### 5. Rate of Return:

The percentage rate of return for fiscal year 2022 for the Cash Flow portfolio was 0.8%. The percentage was derived by dividing the total investment income by the average daily investment balances.

#### 6. Derivatives:

Derivatives are generally defined as contracts whose values depend on, or derive from, the value of an underlying asset, reference rate, or index. During fiscal year 2022, no derivative instruments were utilized by the Cash Flow portfolio.

#### 7. Proration of Investment Income and Fees:

The cash income received from pooled investments in the Cash Flow portfolio is prorated to state funds which have been certified as participating funds by the Legislative Appropriations Committee. The cash income is prorated to each individual participating fund using the ratio of its average daily cash balance to the total average daily cash balance of all funds. The income is distributed to the participating funds in the next fiscal year.

Per SDCL 4-5-30, the South Dakota Retirement System, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios' share of the SDIC fiscal year budgeted expenditures are transferred to the SDIC Operating Expense Fund. The Cash Flow and School and Public Lands portfolios' share of the SDIC fiscal year budgeted expenditures is deducted from the Cash Flow portfolio income and transferred to the SDIC Operating Expense Fund.

#### 8. Commitments:

On June 30, 2022, the Cash Flow portfolio did not have any uncalled capital commitments.



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> RUSSELL A. OLSON AUDITOR GENERAL

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Executive Board Legislative Research Council

and

Investment Council State of South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios, internal investment pools of the State of South Dakota, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolio's basic financial statements and have issued our report thereon dated September 30, 2022.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the South Dakota Investment Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the South Dakota Investment Council's internal control. Accordingly, we do not express an opinion on the effectiveness of South Dakota Investment Council's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal

control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Russell A. Olson, Auditor General

Rewell A. Olson

Pierre, South Dakota

September 30, 2022



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> RUSSELL A. OLSON AUDITOR GENERAL

#### INDEPENDENT AUDITOR'S REPORT

Executive Board Legislative Research Council

and

Investment Council State of South Dakota

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the accompanying financial statements of the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios, internal investment pools of the State of South Dakota, as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the portfolios listed above, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the South Dakota Investment Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter

As explained in the following table and in Note 2 to the financial statements, the financial statements include investments whose carrying values have been estimated by management in the absence of readily determinable fair values. Management's estimates are based on information provided by the fund managers or the general partners:

		Percent of
Portfolio	Amount	Net Position
School and Public Lands	\$ 69,564,227	19%
Dakota Cement Trust	\$ 74,441,141	21%
Education Enhancement Trust	\$ 130,196,968	19%
Health Care Trust	\$ 32,913,180	16%

The financial statements present only the above referenced investment portfolios managed by the South Dakota Investment Council and do not purport to, and do not, present fairly the financial position of the State of South Dakota, as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the South Dakota Investment Council's internal control. Accordingly, no such opinion is
  expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2022, on our consideration of the South Dakota Investment Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the South Dakota Investment Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering South Dakota Investment Council's internal control over financial reporting and compliance.

Russell A. Olson, Auditor General

Kiwell A. Olson

Pierre, South Dakota

September 30, 2022

#### South Dakota Investment Council Trust Portfolios Statement of Net Position As of June 30, 2022

	School and Public Lands Portfolio	Dakota Cement Trust Portfolio	Education Enhancement Trust Portfolio	Health Care Trust Portfolio
Assets Cash & cash equivalents	\$ 9,415	\$ 9,646	\$ 2,719,763	\$ 5,955
Receivables Investment income receivable Unsettled investment sales	462,996 20,295	455,304 6,591	1,147,038 10,408	244,733 2,845
Total receivables	483,291	461,895	1,157,446	247,578
Investments, at fair value Short term investment fund Fixed income Equities Alternative investments	157,530,596 62,662,922 80,987,501 69,564,227	150,363,288 64,311,202 69,063,755 74,441,141	297,230,203 117,015,309 153,742,256 130,196,968	88,796,947 37,501,487 52,140,287 32,913,180
Total investments	370,745,246	358,179,386	698,184,736	211,351,901
Total assets	371,237,952	358,650,927	702,061,945	211,605,434
Liabilities Unsettled investment purchases Earnings distribution - declared	<u>-</u>		360,488 25,277,997	- 6,612,325
Total liabilities	0	0	25,638,485	6,612,325
Net Position	\$ 371,237,952	\$ 358,650,927	\$ 676,423,460	\$ 204,993,109

The accompanying notes are an integral part of the financial statements.

#### South Dakota Investment Council Trust Portfolios Statement of Changes in Net Position For the fiscal year ended June 30, 2022

	School and Public Lands Portfolio		Dakota Cement Trust Portfolio		Education nhancement rust Portfolio	Health Care Trust Portfolio	
Additions: Contributions	\$	11,860,366	\$	-	\$ 10,895,880	\$	-
Investment income (loss)							
From investing activities:  Net depreciation in fair value of investments Interest Dividends Real estate income Investment loss Less investment activity expense Net investment activity loss		(10,945,521) 2,490,200 2,048,753 628,040 (5,778,528) (901,584) (6,680,112)		(9,790,254) 2,553,287 1,866,491 644,875 (4,725,601) (1,163,965) (5,889,566)	 (19,572,195) 5,574,219 3,848,934 1,156,740 (8,992,302) (2,232,010) (11,224,312)		(8,025,045) 1,507,733 1,254,363 323,275 (4,939,674) (542,994) (5,482,668)
From securities lending activities: Securities lending income Securities lending expenses Net securities lending activity income		6,030 (1,807) 4,223	_	3,535 (1,059) 2,476	 6,326 (1,897) 4,429		2,697 (808) 1,889
Total investment loss		(6,675,889)		(5,887,090)	 (11,219,883)		(5,480,779)
Total additions		5,184,477		(5,887,090)	 (324,003)		(5,480,779)
Deductions: Statutorily Required Distributions		12,710,328		13,982,377	25,277,997		6,612,324
Total deductions		12,710,328		13,982,377	 25,277,997		6,612,324
Net decrease in net position		(7,525,851)		(19,869,467)	(25,602,000)		(12,093,103)
Net position - Beginning of year Net position - End of year	\$	378,763,803 371,237,952	\$	378,520,394 358,650,927	\$ 702,025,460 676,423,460	\$	217,086,212 204,993,109

The accompanying notes are an integral part of the financial statements.

#### SOUTH DAKOTA INVESTMENT COUNCIL TRUST PORTFOLIOS NOTES TO THE FINANCIAL STATEMENTS

#### 1. Reporting Entity:

The South Dakota Investment Council (SDIC) is a principal, functional sub-unit of state government. The SDIC is responsible for the investment of the state's monies in the state treasury. The SDIC provides investment management services on a prefunded cost recovery basis as authorized by South Dakota Codified Law (SDCL) 4-5-30.

The statements represent the financial activity of the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios. The statements report investments by each portfolio. The School and Public Lands portfolio represents assets held in permanent school funds. The Dakota Cement Trust portfolio represents proceeds from the sale of the South Dakota Cement Plant. The Education Enhancement Trust portfolio represents assets held in trust from the master settlement agreement between the State of South Dakota and major United States tobacco product manufacturers and other funds. The Health Care Trust portfolio represents assets held in trust from federal reimbursement for Medicaid and Medicare costs associated with publicly owned and operated nursing facilities and other funds.

#### 2. <u>Summary of Significant Accounting Policies</u>:

#### a. Basis of Presentation:

The accompanying financial statements of the investment activity of the SDIC on behalf of the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios are prepared in accordance with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB).

#### b. Basis of Accounting:

The statements for the portfolios are reported on the full accrual basis of accounting. Under this method, revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred. Security transactions and the related gains and losses are recorded on a trade date basis using the average cost method. Purchases and sales of foreign investments and the related income are translated at the rate of exchange on the respective transaction dates. Realized and unrealized gains and losses resulting from foreign currency changes are included in the Statement of Changes in Net Position. Dividend income is recorded on the exdividend date and interest income is accrued as earned.

#### c. Cash and Cash Equivalents:

Cash includes demand deposits and foreign currency cash balances. Foreign currency cash balances are translated into United States Dollars (USD) using the year-end spot foreign currency exchange rates.

#### d. <u>Valuation of Securities</u>:

Investments are reported at fair value, in accordance with GASB Statement No. 72. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. GASB 72 sets forth the framework for measuring value. The framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value into three levels. The three levels of the fair value hierarchy under GASB 72 are described as follows:

Level 1 – Valuation inputs are quoted prices in active markets for identical asset or liability as of the measurement date.

Level 2 – Valuation inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

Level 3 – Valuation inputs are based on significant unobservable inputs for an asset or liability.

As a practical expedient, GASB 72 allows the net asset value (NAV) or its equivalent to be used when a readily determinable fair value is not available. The NAV valuations are based on valuations of the underlying companies or securities as determined and reported by the fund manager or general partner and are excluded from the fair value hierarchy.

Additional required disclosures can be found in Note 4: Fair Value Measurement.

Alternative investments, which consist of investments in a variety of markets and industries through limited partnerships, are valued as Level 3 on the fair value hierarchy or at NAV. These fair value estimates are subjective and based on judgment. The alternative investments fair values as a percentage of net position as of June 30, 2022 for School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios were 19%, 21%, 19%, and 16%, respectively.

Investments denominated in foreign currencies are translated into USD using the year-end spot foreign currency exchange rates. Foreign exchange rate gains and losses are included with the net appreciation in fair value of investments.

#### e. Use of Estimates:

The preparation of financial statements in accordance with GAAP requires management to make estimates that affect the reported amounts of net position as of June 30, 2022. Actual results could differ from those estimates.

#### f. New GAAP Implementation:

Government Accounting Standards Board did not issue any new or updated statements that affected SDIC for fiscal year 2022.

#### 3. <u>Deposits, Investments and Securities Lending</u>:

The State Investment Officer is responsible for the investment of state public funds. The portfolios are governed by the prudent man rule; that is, the SDIC should use the same degree of care as a prudent man. The SDIC dictates the limits on the percentages the portfolios invest in various asset classes.

#### Deposits:

Custodial Credit Risk. The custodial credit risk for deposits is the risk that, in the event of the failure of a depository institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The SDIC has a formal deposit policy specific to custodial credit risk for the global equity portfolios of School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust. The policy states that the USD equivalent of any non-USD currency cannot exceed 2.0% of the portfolio fair value on a trade date + 5 calendar day basis. As of June 30, 2022, the portfolios had bank balances in various foreign currencies. These deposits are not collateralized or covered by depository insurance. As a result, the following amounts were exposed to custodial credit risk:

						aucation			
	Scho	ol & Public	c Dakota Cement			ancement	Health Care		
	Land	Lands Portfolio		t Portfolio	Trus	t Portfolio	Trus	Trust Portfolio	
Foreign Currency Cash Balances	\$	13,772	\$	12,720	\$	25,560	\$	7,912	

#### Investments:

Securities Lending. State statutes and the SDIC policies permit the use of investments for securities lending transactions. These transactions involve the lending of corporate debt, foreign equity securities, and domestic equity securities to broker-dealers for collateral in the form of securities, with the simultaneous agreement to return the collateral for the same securities in the future. The SDIC's securities custodian is an agent in lending securities and shall accept only U.S. Government securities or its agencies as collateral for any loan or loaned securities. The collateral required must equal 102% of fair value plus accrued interest for corporate debt securities, 102% of fair value for U.S. equity securities and 105% of fair value for foreign securities except in the case of loans of foreign securities which are denominated and payable in USD, in which event the collateral required is 102% of fair value. The earnings generated from the collateral investments results in the gross earnings from lending activities, which is then split on a percentage basis with the lending agent.

The fair value of securities on loan as of June 30, 2022 and the collateral held on the same date is listed in the following table:

	 nool & Public	 ota Cement est Portfolio	Enl	ducation nancement st Portfolio	Health Care Trust Portfolio	
Fair Value of Securities on Loan	\$ 1,128,841	\$ 315,368	\$	619,315	\$	210,260
Collateral Held	1,157,810	328,549		645,138		219,043
Collateral % Held	102.57%	104.18%		104.17%		104.18%

The School & Public Lands, Dakota Cement Trust, Education Enhancement Trust and Health Care Trust portfolios have no credit risk exposure to borrowers because the amounts the portfolios owe the borrowers exceed the amounts the borrowers owe the portfolios. The contract with the lending agent requires the agent to indemnify the portfolios if the borrowers fail to return the loaned securities and the collateral is inadequate to replace the securities lent.

All securities loans can be terminated on demand by either the SDIC or the borrower. The SDIC does not have the ability to pledge or sell collateral securities unless the borrower defaults, therefore no asset and corresponding liability for the collateral value of securities received has been established on the Statement of Net Position. Regarding restrictions on loans, the securities lending agreement does limit the total value of securities that can be out on loan on any given day.

Custodial Credit Risk. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The SDIC's securities lending policies are detailed in the preceding Securities Lending section. As of June 30, 2022, the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios do not have custodial credit risk with regard to securities lending.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. SDIC policy limits or establishes ranges for the durations of the investment grade fixed income portfolios. Modified duration estimates the sensitivity of a bond's price to interest rate changes. The investment grade fixed income portfolios of School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust are benchmarked to the duration of the FTSE Broad Investment Grade (BIG) Index. The fair value (in USD) and weighted modified duration (in years) of the portfolios as of June 30, 2022 are listed in the following table:

					Education	n		
	School & P Lands Port		 Dakota Cer Trust Portf		Enhancem Trust Portf		 Health Ca Trust Porti	
Investment Type	Fair Value	Wgtd. Mod. Dur.	Fair Value	Wgtd. Mod. Dur.	Fair Value	Wgtd. Mod. Dur.	Fair Value	Wgtd. Mod. Dur.
U.S. Treasury STRIPS	\$ 17,347,197	7.40	\$ 17,661,325	7.40	\$ 18,987,796	7.40	\$ 7,693,715	7.40
U.S. Agencies	1,478,969	4.79	1,505,895	4.79	1,618,320	4.79	656,367	4.79
Investment Grade Corporates	18,180,177	5.69	18,559,427	5.69	19,873,124	5.69	8,090,869	5.69
Total Bond Market Mutual Fund							7,447,958	6.70
High Yield Bond Mutual Fund	12,781,617	4.30	13,060,472	4.30	23,804,272	4.30	7,524,077	4.30
Agency Mortgage-Backed Securities	11,501,881	6.27	12,111,314	6.27	12,562,011	6.32	5,197,370	6.16
Non-Agency Mortgage-Backed Securities	1,373,081	1.44	1,412,769	1.53	2,609,269	1.42	891,131	1.32
Municipal Bonds		_			37,560,517	4.00		
TOTAL	\$ 62,662,922	_	\$ 64,311,202		\$ 117,015,309		\$ 37,501,487	
Portfolio modified duration		5.87		5.88	<u> </u>	5.10		5.91

The School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios invest in mortgage-backed securities. These securities are sensitive to prepayments by mortgagees, which is likely in declining interest rate environments, which can reduce the value of these securities.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. SDIC policy establishes a percentage range and a normal allocation to various credit risk categories. The SDIC sets the investment policy annually for the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios. This policy establishes the benchmark percentage invested in each asset category and the minimum and maximum range of each asset category. As of June 30, 2022, the portfolios held the following investments, excluding those issued by or explicitly guaranteed by the U.S. Government, which are not considered to have credit risk. The investments are grouped as rated by Moody's Investors Service (at fair value):

						Education			
		chool & Public	Dakota Cement Trust Portfolio		_	nhancement	Health Care Trust Portfolio		
Moody's rating:	L	ands Portfolio		rust Portiolio		rust Portfolio		rust Portiollo	
Aaa	\$	168,916,891	\$	162,822,408	\$	315,300,188	\$	94,140,132	
Aa		4,785,938		4,926,042		21,701,660		2,148,595	
Α		6,616,897		6,734,969		16,249,640		2,932,100	
Baa		5,736,197		5,842,311		6,285,975		2,549,143	
Ва		15,992		19,191		30,706		8,316	
В		49,983		57,573		92,375		25,178	
Caa		187,792		113,903		350,230		147,686	
Ca		160,084		196,349		313,840		91,413	
Unrated		13,733,696		14,077,863		32,521,916		15,586,943	
Total	\$	200,203,470	\$	194,790,609	\$	392,846,530	\$	117,629,506	

Concentration of Credit Risk. Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The SDIC does not have a formal policy in place to limit investments in any particular issuer for the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios. Additionally, there are no single issuer exposures (excluding those issued by or explicitly guaranteed by the U.S. Government, or involving mutual funds or investment pools) within the portfolios that comprise 5% of the overall portfolios as of June 30, 2022.

Foreign Currency Risk. Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios' exposure to foreign currency risk derives from their positions in foreign currency and foreign currency-denominated equity investments. To match the unhedged benchmark, the SDIC's normal procedure is not to hedge foreign currency back to USD. SDIC's procedure does allow hedging under certain circumstances when deemed appropriate by the State Investment Officer and portfolio manager. The portfolios' exposure to foreign currency risk as of June 30, 2022 was as follows (in USD fair values):

	School	ol & Pi	ublic Lands	Portfo	olio	 Dakot	ta Cer	ment Trust P	ortfol	0
Currency	Equities		Cash		Totals	Equities		Cash		Totals
Australian Dollar	\$ 132,891	\$	0	\$	132,891	\$ 123,917	\$	0	\$	123,917
British Pound	3,572,886		2,095		3,574,981	3,072,440		1,925		3,074,365
Canadian Dollar	1,572,549		288		1,572,837	1,317,030		256		1,317,286
Danish Krone	50,593		0		50,593	44,325		0		44,325
Euro	5,390,802		14		5,390,816	4,675,776		14		4,675,790
Hong Kong Dollar	108,069		0		108,069	99,243		0		99,243
Japanese Yen	2,262,331		11,375		2,273,706	2,084,025		10,525		2,094,550
Norwegian Krone	38,937		0		38,937	41,606		0		41,606
South Korean Won	1,077,145		0		1,077,145	930,426		0		930,426
Swedish Krona	162,488		0		162,488	139,473		0		139,473
Swiss Franc	 2,396,200		0		2,396,200	 2,056,149		0		2,056,149
Total	\$ 16,764,891	\$	13,772	\$	16,778,663	\$ 14,584,410	\$	12,720	\$	14,597,130

	Education	n Enha	ancement T	rust P	ortfolio	Hea	ılth Ca	are Trust Po	rtfolio	
Currency	Equities		Cash		Totals	Equities		Cash		Totals
Australian Dollar	\$ 252,255	\$	0	\$	252,255	\$ 69,911	\$	0	\$	69,911
British Pound	6,396,488		3,886		6,400,374	2,031,014		1,227		2,032,241
Canadian Dollar	2,700,244		507		2,700,751	875,241		171		875,412
Danish Krone	93,261		0		93,261	29,533		0		29,533
Euro	9,478,532		29		9,478,561	3,056,102		9		3,056,111
Hong Kong Dollar	197,475		0		197,475	64,566		0		64,566
Japanese Yen	4,175,363		21,138		4,196,501	1,314,699		6,505		1,321,204
Norwegian Krone	80,786		0		80,786	18,376		0		18,376
South Korean Won	1,940,302		0		1,940,302	615,690		0		615,690
Swedish Krona	300,556		0		300,556	94,910		0		94,910
Swiss Franc	4,273,614		0		4,273,614	1,367,606		0		1,367,606
Total	\$ 29,888,876	\$	25,560	\$	29,914,436	\$ 9,537,648	\$	7,912	\$	9,545,560

Investments with external managers, which are not included in the table above, may expose the portfolios to additional foreign currency risk. The fair values (in USD) of externally-managed real estate, private equity, and other fund investments as of June 30, 2022 were as follows:

	School & Public Lands Portfolio		 kota Cement rust Portfolio	_	Education Inhancement rust Portfolio	-	Health Care Trust Portfolio		
Real Estate Funds	\$	38,096,703	\$ 39,602,894	\$	70,777,688	\$	17,425,906		
Private Equity Funds		31,467,399	34,838,043		59,418,986		15,487,200		
Other Funds		125	204		294		74		
Total	\$	69,564,227	\$ 74,441,141	\$	130,196,968	\$	32,913,180		

#### 4. Fair Value Measurement:

Investments are reported at fair value as of June 30, 2022, to the extent available. GASB Statement No. 72 – Fair Value Measurement and Application, defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement establishes a hierarchy of valuation inputs based on the extent to which the inputs are observable in the marketplace. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are other than quoted prices included within Level 1 that are observable; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the hierarchy below.

The following tables summarize the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolio investments within the fair value hierarchy as of June 30, 2022:

#### School & Public Lands Portfolio

	 Total	 Level 1	 Level 2	 Level 3
Investments by fair value level				
Debt securities				
U.S. Treasury STRIPS	\$ 17,347,197	\$ 0	\$ 17,347,197	\$ 0
U.S. Agencies	1,478,969	0	1,478,969	0
Investment Grade Corporates	18,180,177	0	18,180,177	0
Agency Mortgage-Backed Securities	11,501,881	0	11,501,881	0
Non-Agency Mortgage-Backed Securities	1,373,081	0	1,373,081	0
Total debt securities	 49,881,305	 0	 49,881,305	 0
Equity securities	 		 <u> </u>	
Domestic Stock	53,122,003	53,122,003	0	0
Depository Receipts	944,062	944,062	0	0
ETF - Exchange Traded Funds	10,103,457	10,103,457	0	0
International Stock	16,764,890	16,764,890	0	0
Stock Warrants	53,089	53,089	0	0
Total equity securities	80,987,501	80,987,501	0	0
Alternative Investments				
Other Funds	0	0	0	0
Total alternative investments	0	 0	 0	 0
Total investments by fair value level	130,868,806	\$ 80,987,501	\$ 49,881,305	\$ 0
Investments measured at the net asset value (NAV)				
Short Term Investment Funds	157,530,596			
Mutual Funds	12,781,617			
Alternative investments				
Real Estate Funds	38,096,703			
Private Equity Funds	31,467,399			
Other Funds	125			
Total alternative investments	 69,564,227			
Total Investments measured at the NAV	239,876,440			
Total Investments measured at the fair value	\$ 370,745,246			

#### **Dakota Cement Trust Portfolio**

	 Total		Level 1	Level 2	 Level 3
Investments by fair value level					
Debt securities					
U.S. Treasury STRIPS	\$ 17,661,325	\$	0	\$ 17,661,325	\$ 0
U.S. Agencies	1,505,895		0	1,505,895	0
Investment Grade Corporates	18,559,427		0	18,559,427	0
Agency Mortgage-Backed Securities	12,111,314		0	12,111,314	0
Non-Agency Mortgage-Backed Securities	 1,412,769		0	1,412,769	 0
Total debt securities	51,250,730		0	51,250,730	0
Equity securities					
Domestic Stock	45,013,773		45,013,773	0	0
Depository Receipts	811,709		811,709	0	0
ETF - Exchange Traded Funds	8,596,227		8,596,227	0	0
International Stock	14,584,410		14,584,410	0	0
Stock Warrants	57,636		57,636	0	0
Total equity securities	 69,063,755		69,063,755	0	 0
Alternative Investments		-			
Other Funds	0		0	0	0
Total alternative investments	 0		0	0	 0
Total investments by fair value level	120,314,485	\$	69,063,755	\$ 51,250,730	\$ 0
Investments measured at the net asset value (NAV)	 				
Short Term Investment Funds	150,363,288				
Mutual Funds	13,060,472				
Alternative investments					
Real Estate Funds	39,602,894				
Private Equity Funds	34,838,043				
Other Funds	204				
Total alternative investments	 74,441,141				
Total Investments measured at the NAV	237,864,901				
Total Investments measured at the fair value	\$ 358,179,386				

#### **Education Enhancement Trust Portfolio**

	Total		Level 1		Level 2	Level 3
Investments by fair value level						
Debt securities						
U.S. Treasury STRIPS	\$	18,987,796	\$ 0	\$	18,987,796	\$ 0
U.S. Agencies		1,618,320	0		1,618,320	0
Investment Grade Corporates		19,873,124	0		19,873,124	0
Agency Mortgage-Backed Securities		12,562,011	0		12,562,011	0
Non-Agency Mortgage-Backed Securities		2,609,269	0		2,609,269	0
Municipal Bonds		37,560,517	 0		37,560,517	 0
Total debt securities		93,211,037	0	· ·	93,211,037	0
Equity securities		<u> </u>				
Domestic Stock		93,911,890	93,911,890		0	0
Depository Receipts		1,666,119	1,666,119		0	0
ETF - Exchange Traded Funds		28,242,024	28,242,024		0	0
International Stock		29,888,876	29,888,876		0	0
Stock Warrants		33,347	33,347		0	0
Total equity securities		153,742,256	153,742,256		0	 0
Alternative Investments						
Other Funds		0	0		0	0
Total alternative investments		0	0		0	 0
Total investments by fair value level		246,953,293	\$ 153,742,256	\$	93,211,037	\$ 0
Investments measured at the net asset value (NAV)						
Short Term Investment Funds		297,230,203				
Mutual Funds		23,804,272				
Alternative investments						
Real Estate Funds		70,777,688				
Private Equity Funds		59,418,986				
Other Funds		294				
Total alternative investments		130,196,968				
Total Investments measured at the NAV		451,231,443				
Total Investments measured at the fair value	\$	698,184,736				
		_				

#### Health Care Trust Portfolio

	 Total	 Level 1		Level 2		Level 3
Investments by fair value level						
Debt securities						
U.S. Treasury STRIPS	\$ 7,693,715	\$ 0	\$	7,693,715	\$	0
U.S. Agencies	656,367	0		656,367		0
Investment Grade Corporates	8,090,869	0		8,090,869		0
Agency Mortgage-Backed Securities	5,197,370	0		5,197,370		0
Non-Agency Mortgage-Backed Securities	 891,131	 0		891,131		0
Total debt securities	22,529,452	0	· · ·	22,529,452	<u>-</u>	0
Equity securities	 		-			<u> </u>
Domestic Stock	29,887,565	29,887,565		0		0
Depository Receipts	529,088	529,088		0		0
ETF - Exchange Traded Funds	7,566,274	7,566,274		0		0
International Stock	9,537,649	9,537,649		0		0
Stock Warrants	10,610	10,610		0		0
Total equity securities	 47,531,186	47,531,186		0		0
Alternative Investments	 _	 				<u>.</u>
Other Funds	0	0		0		0
Total alternative investments	0	0		0		0
Total investments by fair value level	70,060,638	\$ 47,531,186	\$	22,529,452	\$	0
Investments measured at the net asset		 				<u>.</u>
value (NAV)						
Short Term Investment Funds	88,796,947					
Mutual Funds	19,581,136					
Alternative investments						
Real Estate Funds	17,425,906					
Private Equity Funds	15,487,200					
Other Funds	 74					
Total alternative investments	 32,913,180					
Total Investments measured at the NAV	141,291,263					
Total Investments measured at the fair value	\$ 211,351,901					

Equity securities classified in Level 1 of the fair value hierarchy are valued using quoted prices in active markets for identical securities as of the measurement date as issued by pricing vendors.

Debt securities classified in Level 2 of the fair value hierarchy are valued using observable inputs other than quoted prices for identical securities. The prices are determined by the use of matrix pricing techniques maintained by the various pricing vendors for these securities. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The Other Fund classified in Level 3 of the fair value hierarchy is valued at zero. It is an investment in an alternative investment fund that invested in distressed and defaulted debt securities and equities of financially troubled companies. All positions in the fund have been liquidated and only cash remains. The fund holds contingent liabilities that offset cash. Due to the highly questionable outcome of the contingent liabilities, it has been determined that a value of zero best reflects the fair value considering the information available as of June 30, 2022.

The School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios hold shares or interests in investments where the fair value of the investments are measured on a recurring basis using net asset value per share (or its equivalent) of the investment as a practical expedient. The NAV valuations are based on valuations of the underlying companies or securities as determined and reported by the fund manager or general partner.

The following tables summarize the fair value, unfunded commitments, and redemption rules of those investments as of June 30, 2022:

		School & Public	Lands Portfolio	
	 Fair Value	 Unfunded Commitments	Redemption Frequency (if currently eligible)	Redemption Notice Period
Short Term Investment Funds (a)	\$ 157,530,596		Daily	0 days
Mutual Funds (b)	12,781,617		Daily	1 day
Alternative investments				
Real Estate Funds (c)	38,096,703	\$ 26,280,091		
Private Equity Funds (d)	31,467,399	8,201,033		
Other Funds (e)	125			
Total alternative investments	 69,564,227			
Investments measured at the net asset value (NAV)	\$ 239,876,440			

		Dakota Cement	Trust Portfolio	
	 Fair Value	 Unfunded Commitments	Redemption Frequency (if currently eligible)	Redemption Notice Period
Short Term Investment Funds (a)	\$ 150,363,288		Daily	0 days
Mutual Funds (b)	13,060,472		Daily	1 day
Alternative investments				
Real Estate Funds (c)	39,602,894	\$ 25,880,632		
Private Equity Funds (d)	34,838,043	8,584,942		
Other Funds (e)	204			
Total alternative investments	 74,441,141			
Investments measured at the net asset value (NAV)	\$ 237,864,901			

#### **Education Enhancement Trust Portfolio**

	 Fair Value	 Unfunded Commitments	Redemption Frequency (if currently eligible)	Redemption Notice Period
Short Term Investment Funds (a)	\$ 297,230,203		Daily	0 days
Mutual Funds (b)	23,804,272		Daily	1 day
Alternative investments				
Real Estate Funds (c)	70,777,688	\$ 49,236,501		
Private Equity Funds (d)	59,418,986	15,598,953		
Other Funds (e)	294			
Total alternative investments	 130,196,968			
Investments measured at the net asset value (NAV)	\$ 451,231,443			

#### **Health Care Trust Portfolio**

	 Fair Value	 Unfunded Commitments	Redemption Frequency (if currently eligible)	Redemption Notice Period
Short Term Investment Funds (a)	\$ 88,796,947		Daily	0 days
Mutual Funds (b)	19,581,136		Daily	1 day
Alternative investments				
Real Estate Funds (c)	17,425,906	\$ 12,681,312		
Private Equity Funds (d)	15,487,200	3,749,221		
Other Funds (e)	74			
Total alternative investments	32,913,180			
Investments measured at the net asset value (NAV)	\$ 141,291,263			

- a. Short Term Investment Funds. This type includes investments in one open-end mutual fund that invests exclusively in high-quality, short-term securities that are issued or guaranteed by the U.S. government or by U.S. government agencies and instrumentalities. The fair value of the investment in this type has been determined using the NAV per share of the investment.
- b. Mutual Funds. This type includes investments in three open-end mutual funds that invest in specific asset categories including investment-grade bonds, high-yield bonds and real estate stocks. The fair value of the investments in this type has been determined using the NAV per share of the investment.
- c. Real Estate Funds. This type includes eighteen real estate funds that invest primarily in commercial real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the portfolio's ownership interest in partners' capital. These investments can never be redeemed from the funds. Distributions from each fund will be received as the underlying investments of the funds are liquidated. It is expected that the underlying assets of the funds will be liquidated over the next 20 years. Because it is not probable that any individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the portfolio's ownership interest in partners' capital.
- d. Private Equity Funds. This type includes thirteen private equity funds that invest primarily in leveraged buyouts. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the portfolio's ownership interest in partners' capital. These investments can never be redeemed from the funds. Distributions from each fund will be received as the underlying investments of the funds are liquidated. It is expected that the underlying assets of the funds will be liquidated over the next 20 years. Because it is not probable that any individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the portfolio's ownership interest in partners' capital.
- e. Other Funds. This type includes one other alternative investment that is a hybrid private equity hedge fund that invests primarily in a broad range of debt, debt-related, and real estate-related investments. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the portfolio's ownership interest in partners' capital. This investment can never be redeemed from the fund. Distributions from the fund will be received as the underlying investments of the fund are liquidated. It is

expected that the underlying assets of the fund will be liquidated over the next year. Because it is not probable that any individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the portfolio's ownership interest in partners' capital.

#### 5. Rate of Return:

The percentage rates of return for fiscal year 2022 for the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios were -1.8%, -1.7%, -1.5%, and -2.5%, respectively. The percentages were derived using the net-of-fee time-weighted rate of return calculation and the geometric linking of those returns.

#### 6. <u>Derivatives</u>:

Derivatives are generally defined as contracts whose values depend on, or derive from, the value of an underlying asset, reference rate, or index. The School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios may be exposed to various derivative products through the investment management of the SDIC and its external managers. During fiscal year 2022, no derivative instruments were utilized by SDIC in the internally-managed portfolios.

#### 7. Statutorily Required Distributions:

The cash income received from investments in the School and Public Lands portfolio is received and deposited into the trust fund. Annual distributions of the receipted income are distributed to the permanent school and other educational and charitable funds administered by the Commissioner of School and Public Lands.

The cash income from investments in the Dakota Cement Trust portfolio is received and deposited into the trust fund. By June 30<sup>th</sup>, annual distributions of four percent of the lesser of the average fair value of the sixteen most recent calendar quarter ends as of the prior December 31<sup>st</sup> or the fair value as of the prior December 31<sup>st</sup> are made from the Dakota Cement Trust to the State General Fund.

The cash income from investments in the Education Enhancement Trust and Health Care Trust portfolios is received and deposited into the respective trust funds. At the beginning of each fiscal year, amounts equal to four percent of the average fair value at the end of the sixteen most recent calendar quarter ends as of the prior December 31<sup>st</sup> are transferred from the Education Enhancement Trust and the Health Care Trust portfolios to the State General Fund. The transfer amount cannot invade the principal of either trust.

#### 8. Commitments:

As of June 30, 2022, the School and Public Lands, Dakota Cement Trust, Education Enhancement Trust, and Health Care Trust portfolios had uncalled capital commitments to private equity and real estate limited partnerships funds. The commitments may be called at the discretion of the general partner or may never be called. As capital is called, it is funded from capital and earnings returned by the limited partnerships or from other assets. In addition to the uncalled commitments reported in Note 4, the following amounts include uncalled commitments for funds established as of June 30, 2022 that have not yet provided an NAV (or its equivalent) of the portfolio's ownership interest or called capital. Approximate uncalled capital commitments as of June 30, 2022 were as follows:

		hool & Public ands Portfolio	Dakota Cement Trust Portfolio		Enhancement Trust Portfolio		Health Care Trust Portfolio	
Real Estate Funds	\$	35,780,091	\$	34,380,632	\$	67,136,501	\$	17,781,312
Private Equity Funds		8,201,033		8,584,942		15,598,953		3,749,221
Total	\$	43,981,124	\$	42,965,574	\$	82,735,454	\$	21,530,533